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# BEFORE THE HEARINGS CLERK UNITED STATES ENVIRONMENTAL PROTECTION AGENCY PA -- REGION 10

In the Matter of:	) DOCKET NO. CWA-10-2015-0087
A2Z Enterprises, LLC,	) CONSENT AGREEMENT AND FINAL ORDER
Port Angeles, Washington	
Respondent.	)

## I. STATUTORY AUTHORITY

- 1.1. This Consent Agreement and Final Order ("CAFO") is issued under the authority vested in the Administrator of the U.S. Environmental Protection Agency ("EPA") by Section 309(g)(2)(B) of the Clean Water Act ("CWA"), 33 U.S.C. § 1319(g)(2)(B).
- 1.2. The Administrator has delegated the authority to issue the Final Order contained in Part V of this CAFO to the Regional Administrator of EPA Region 10, who has redelegated this authority to the Regional Judicial Officer in EPA Region 10.
- 1.3. Pursuant to Section 3.09(g)(1) and (2)(B) of the CWA, 33 U.S.C. § 1319(g)(1) and (2)(B), and in accordance with the "Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties," 40 C.F.R. Part 22, EPA issues, and A2Z Enterprises, LLC ("Respondent") agrees to issuance of, the Final Order contained in Part V of this CAFO.

### II. PRELIMINARY STATEMENT

2.1. In accordance with 40 C.F.R. §§ 22.13(b) and 22.18(b), issuance of this CAFO commences this proceeding, which will conclude when the Final Order contained in Part V of

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2.2. The Administrator has delegated the authority to sign consent agreements between EPA and the party against whom a Class II penalty is proposed to be assessed pursuant to Section 309(g) of the CWA, 33 U.S.C. § 1319(g), to the Regional Administrator of EPA Region 10, who has redelegated this authority to the Director of the Office of Ecosystems, Tribal and Public Affairs, EPA Region 10 ("Complainant").

2.3. Part III of this CAFO contains a concise statement of the factual and legal basis for the alleged violations of the CWA together with the specific provisions of the CWA and the implementing regulations that Respondent is alleged to have violated.

#### III. ALLEGATIONS

- 3.1. Section 301(a) of the CWA, 33 U.S.C. § 1311(a), prohibits the discharge of pollutants into waters of the United States by any person, except as authorized by a permit issued pursuant to Section 402 or 404 of the CWA, 33 U.S.C. § 1342 or 1344. Each discharge of pollutants from a point source that is not authorized by such a permit constitutes a violation of Section 301(a) of the CWA, 33 U.S.C. § 1311(a).
- 3.2. Respondent is a "person" within the meaning of Sections 301(a) and 502(5) of the CWA, 33 U.S.C. §§ 1311(a) and 1362(5).
- 3.3. Respondent owns, possesses, and/or controls approximately 90 acres of real property in Port Angeles, Washington. This property is located at 2917 Edgewood Drive, Port Angeles, Washington, Latitude 48.1143°, Longitude -123.5192°. Respondent's Port Angeles property is hereinafter referred to as the "Site."
- 3.4. At the time of the unauthorized activities described below, the Site contained wetlands which were directly abutting and continuously connected to Dry Creek, which flows to the Strait of Juan de Fuca, a water which is subject to the ebb and flow of the tide and therefore

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is a "navigable water" as defined in CWA Section 502(7), 33 U.S.C. § 1362(7), and is a "water of the United States" as defined in 33 C.F.R. § 328.3(a)(1) and 40 C.F.R. § 232.2. The wetlands contained on the Site are therefore "water[s] of the United States" as defined in 33 C.F.R. § 328.3(a)(7) and 40 C.F.R. § 232.2, and were identified as such in a July 23, 2010 Approved Jurisdictional Determination conducted by the Army Corps of Engineers, Seattle District.

- 3.5. Without receiving a CWA Section 404 permit, from July 15, 2011, to September 15, 2011, at times more fully known to Respondent, Respondent and/or persons acting on its behalf, used construction equipment, including earth-moving machinery and a backhoe, to place dredged and/or fill material into approximately 1.31 acres of wetlands.
- 3.6. The construction equipment referenced in Paragraph 3.5 is a "point source" within the meaning of Section 502(14) of the CWA, 33 U.S.C. § 1362(14).
- 3.7. The dredged and/or fill materials that Respondent and/or persons acting on its behalf caused to be discharged, as referenced in Paragraph 3.5, included soil and gravel, among other things, each of which constitutes "dredged material" and/or "fill material" within the meaning of 40 C.F.R. § 232.2, and each of which constitutes a "pollutant" within the meaning of Section 502(6) of the CWA, 33 U.S.C. § 1362(6).
- 3.8. By causing such dredged and/or fill materials to enter waters of the United States, Respondent engaged in the "discharge of pollutants" from a point source within the meaning of Sections 301(a) and 502(12) of the CWA, 33 U.S.C. §§ 1311(a) and 1362(12).
- 3.9. Respondent's discharges of dredged and/or fill materials described in Paragraph
  3.5 above were not authorized by any permit issued pursuant to Section 404 of the CWA,
  33 U.S.C. § 1344. Respondent is therefore in violation of section 301(a) of the CWA, 33 U.S.C.
  § 1311(a).
- 3.10. Each day the dredged and/or fill material remains in place without the required permit constitutes an additional day of violation of Section 301(a) of the CWA, 33 U.S.C. § 1311(a).

3.11. In accordance with Section 309(g)(2)(B) of the CWA, 33 U.S.C. § 1319(g)(2)(B), and 40 C.F.R. Part 19, Respondent is liable for the administrative assessment of civil penalties for violations at the Site in an amount not to exceed \$16,000 per day for each day during which the violation continues, up to a maximum of \$177,500.

#### IV. CONSENT AGREEMENT

- 4.1. Respondent admits the jurisdictional allegations of this CAFO.
- 4.2. Respondent neither admits nor denies the specific factual allegations contained in this CAFO.
- As required by Section 309(g)(3) of the CWA, 33 U.S.C. § 1319(g)(3), EPA has 4.3. taken into account the nature, circumstances, extent, and gravity of the alleged violations as well as Respondent's degree of culpability, economic benefit of noncompliance, ability to pay, and other relevant factors. After considering all of these factors, EPA has determined and Respondent agrees that an appropriate penalty to settle this action is \$14,000.
- Respondent agrees to pay the total civil penalty set forth in Paragraph 4.3 within 44 30 days of the effective date of the Final Order contained in Part V of this CAFO.
- 4.5. Payment under this CAFO must be made by a cashier's check or certified check payable to the order of "Treasurer, United States of America" and delivered to the following address:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, MO 63197-9000

Respondent must note on the check the title and docket number of this action.

4.6. Respondent must serve photocopies of the check described in Paragraph 4.5 on

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such quarter.

4.8. The penalty described in Paragraph 4.3, including any additional costs incurred

under Paragraph 4.7, above, represents an administrative civil penalty assessed by EPA and shall

not be deductible for purposes of federal taxes.

4.9. Except as described in Subparagraph 4.7.2, above, each party shall bear its own

costs in bringing or defending this action.

4.10. Respondent expressly waives any right to contest the allegations and waives any

right to appeal the Final Order set forth in Part V.

4.11. The provisions of this CAFO shall bind Respondent and its agents, servants,

employees, successors, and assigns.

4.12. The above provisions are STIPULATED AND AGREED upon by Respondent

and EPA Region 10.

the Regional Hearing Clerk and EPA Region 10 at the following addresses:

Regional Hearing Clerk
U.S. Environmental Protection Agency
Region 10, Mail Stop ORC-158
1200 Sixth Avenue, Suite 900
Seattle, WA 98101

Becky Fauver
U.S. Environmental Protection Agency
Region 10, Mail Stop ETPA-202
1200 Sixth Avenue, Suite 900
Seattle, WA 98101

- 4.7. If Respondent fails to pay the penalty assessed by this CAFO in full by its due date, the entire unpaid balance of penalty and accrued interest shall become immediately due and owing. Such failure may also subject Respondent to a civil action to collect the assessed penalty under the CWA, together with interest, fees, costs, and additional penalties described below. In any collection action, the validity, amount, and appropriateness of the penalty shall not be subject to review.
  - 4.7.1. Interest. Pursuant to Section 309(g)(9) of the CWA, 33 U.S.C. § 1319(g)(9), any unpaid portion of the assessed penalty shall bear interest at a rate established by the Secretary of Treasury pursuant to 31 U.S.C. § 3717(a)(1) from the effective date of the Final Order set forth in Part V, provided however, that no interest shall be payable on any portion of the assessed penalty that is paid within 30 days of the effective date of the Final Order.
  - 4.7.2. Attorneys Fees, Collection Costs, Nonpayment Penalty. Pursuant to Section 309(g)(9) of the CWA, 33 U.S.C. § 1319(g)(9), if Respondent fails to pay on a timely basis the penalty set forth in Paragraph 4.3, Respondent shall pay (in addition to any assessed penalty and interest) attorneys fees and costs for collection proceedings and a quarterly nonpayment penalty for each quarter during which such failure to pay persists. Such nonpayment penalty shall be in an amount equal to 20% of the aggregate amount of Respondent's penalties and nonpayment penalties which are unpaid as of the beginning of

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FOR RESPONDENT:

4-15-15

NAME (signature), Member A2Z Enterprises, LLC

DAN MORRISON

NAME (printed), Member A2Z Enterprises, LLC

DATED:

FOR COMPLAINANT:

4/20/15

R. DAVID ALLNUTT, Director Office of Ecosystems, Tribal and Public Affairs EPA Region 10

#### V. FINAL ORDER

- 5.1. The terms of the foregoing Parts I-IV are ratified and incorporated by reference into this Final Order. Respondent is ordered to comply with the terms of settlement.
- 5.2. This CAFO constitutes a settlement by EPA of all claims for civil penalties pursuant to the CWA for the violations alleged in Part III. In accordance with 40 C.F.R. § 22.31(a), nothing in this CAFO shall affect the right of EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law. This CAFO does not waive, extinguish, or otherwise affect Respondent's obligations to comply with all applicable provisions of the CWA and regulations promulgated or permits issued

thereunder.

5.3. In accordance with Section 309(g)(1) of the CWA, 33 U.S.C. § 1319(g)(1), and 40 C.F.R. § 22.38(b), the Washington Department of Ecology has been given the opportunity to consult with EPA regarding the assessment of the administrative civil penalty against

Respondent.

5.4. Pursuant to Section 309(g)(4)(A) of the CWA, 33 U.S.C. § 1319(g)(4)(A), and 40 C.F.R. § 22.45(b), EPA has issued public notice of and provided reasonable opportunity to comment on its intent to assess an administrative penalty against Respondent. More than 40 days have elapsed since issuance of this public notice and EPA has received no petition to set

aside the Consent Agreement contained herein.

5.5. This Final Order shall become effective upon filing.

SO ORDERED this

day of

. 2015.

M. SOCORRO RODRIGUEZ

Regional Judicial Officer

U.S. Environmental Protection Agency

Region 10

# Certificate of Service

The undersigned certifies that the original of the attached CONSENT AGREEMENT AND FINAL ORDER, in In the Matter of: A2Z Enterprises, LLC, Docket No.: CWA-10-2015-0087 was served on the addressees in the following manner on the date specified below:

The undersigned certifies that a true and correct copy of the document was delivered to:

Leah Brown, Esquire
Office of Regional Counsel
U.S. Environmental Protection Agency
Region 10, Mail Stop ORC-158
1200 Sixth Avenue, Suite 900
Seattle, Washington 98101

Further, the undersigned certifies that a true and correct copy of the aforementioned document was placed in the United States mail certified/return receipt to:

A2Z Enterprises, LLC Dan Morrison, Registered Agent 408 E. Scribner Road Port Angeles, Washington 98362

DATED this

lay of 1, 201

Signature

Candace H. Smith Regional Hearing Clerk

EPA Region 10